contracts that have been totally terminated or (2) the terminated portion of contracts that have been partially terminated. The agency shall take precautions necessary to avoid Government losses and to ensure the loans will be self-liquidating from the proceeds of defense production contracts.

(c) Loan guarantees for contract termination financing shall not be provided before specific contract terminations are certain.

32.306 Loan guarantees for subcontracts.

If the request for a loan guarantee concerns a subcontractor that is financially weak in comparison with its contractor, the Government's interests may be fostered by the contractor making progress payments to the subcontractor. If so, the agency shall try to arrange for the contractor to provide the progress payments. As a result, the need for the loan guarantee may be reduced or eliminated and the contractor would bear part or all of the risk of loss arising from the selection of the subcontractor.

Subpart 32.4—Advance Payments for Non-Commercial Items

32.400 Scope of subpart.

This subpart provides policies and procedures for advance payments on prime contracts and subcontracts. It does not include policies and procedures for advance payments for the types of transactions listed in 32.404. This subpart does not apply to commercial advance payments, which are subject to subpart 32.2.

[48 FR 42328, Sept. 19, 1983, as amended at 60 FR 49714, Sept. 26, 1995]

32.401 Statutory authority.

The agency may authorize advance payments in negotiated and sealed bid contracts if the action is appropriate under (a) section 305 of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 255), (b) the Armed Services Procurement Act (10 U.S.C. 2307), or (c) Pub. L. 85–804 (50 U.S.C. 1431–1435) and Executive Order 10789, November 14, 1958 (3 CFR 1958 Supp. pp. 72–74) (see part 50 of the Fed-

eral Acquisition Regulation (FAR) for other applications of this statute).

[48 FR 42328, Sept. 19, 1983, as amended at 50 FR 1744, Jan. 11, 1985; 50 FR 52429, Dec. 23, 1985]

32.402 General.

- (a) A limitation on authority to grant advance payments under Pub. L. 85-804 (50 U.S.C. 1431-1435) is described at FAR 50.203(b)(4).
- (b) Advance payments may be provided on any type of contract; however, the agency shall authorize advance payments sparingly. Except for the contracts described in 32.403(a) and (b), advance payment is the least preferred method of contract financing (see 32.106) and generally they should not be authorized if other types of financing are reasonably available to the contractor in adequate amounts. Loans and credit at excessive interest rates or other exorbitant charges, or loans from other Government agencies, are not considered reasonably available financing
- (c) If statutory requirements and standards for advance payment determinations are met, the contracting officer shall generally recommend that the agency authorize advance payments.
- (1) The statutory requirements are that—
- (i) The contractor gives adequate security;
- (ii) The advance payments will not exceed the unpaid contract price (see 32.410(b), subparagraph (a)(2)); and
- (iii) The agency head or designee determines, based on written findings, that the advance payment—
- (A) Is in the public interest (under 32.401(a) or (b)); or
- (B) Facilitates the national defense (under 32.401(c)).
- (2) The standards for advance payment determinations are that—
- (i) The advance payments will not exceed the contractor's interim cash needs based on—
- (A) Analysis of the cash flow required for contract performance;
- (B) Consideration of the reimbursement or other payment cycle; and
- (C) To the extent possible, employment of the contractor's own working capital;

32.403

- (ii) The advance payments are necessary to supplement other funds or credit available to a contractor:
- (iii) The recipient is otherwise qualified as a responsible contractor;
- (iv) The Government will benefit from performance prospects or there are other practical advantages; and
- (v) The case fits one or more of the categories described in 32.403.
- (d) If necessary, the agency may authorize advance payments in addition to progress or partial payments on the same contract (see 32.501–1(c)).
- (e) Each agency that provides advance payments shall—
- (1) Place the responsibility for making findings and determinations, and for approval of contract terms concerning advance payments (see 32.410), at an organizational level high enough to ensure uniform application of this subpart (see the limitation at 50.201(b) which also applies to advance payments authorized under Pub. L. 85-804 (50 U.S.C. 1431-1435)); and
- (2) Establish procedures for coordination, before advance payment authorization, with the activity that provides contract financing support.
- (f) If the contract provides for advance payments under Pub. L. 85-804, the contracting officer shall ensure conformance with the requirements of FAR 50.307.

[48 FR 42328, Sept. 19, 1983, as amended at 59 FR 67047, Dec. 28, 1994]

32.403 Applicability.

Advance payments may be considered useful and appropriate for the following:

- (a) Contracts for experimental, research, or development work with non-profit educational or research institutions.
- (b) Contracts solely for the management and operation of Government-owned plants.
- (c) Contracts for acquisition at cost of facilities for Government ownership.
- (d) Contracts of such a highly classified nature that the agency considers it undesirable for national security to permit assignment of claims under the contract.
- (e) Contracts entered into with financially weak contractors whose technical ability is considered essential to

- the agency. In these cases, the agency shall closely monitor the contractor's performance and financial controls to reduce the Government's financial risk
- (f) Contracts for which a loan by a private financial institution is not practicable, whether or not a loan guarantee under this part is issued; for example, if—
- (1) Financing institutions will not assume a reasonable portion of the risk under a guaranteed loan;
- (2) Loans with reasonable interest rates or finance charges are not available to the contractor; or
- (3) Contracts involve operations so remote from a financial institution that the institution could not be expected to suitably administer a guaranteed loan.
- (g) Contracts with small business concerns, under which circumstances that make advance payments appropriate often occur (but see 32.104(b)).
- (h) Contracts under which exceptional circumstances make advance payments the most advantageous contract financing method for both the Government and the contractor.

32.404 Exclusions.

- (a) This subpart does not apply to advance payments authorized by law for—
 - (1) Rent;
 - (2) Tuition;
 - (3) Insurance premiums;
- (4) Expenses of investigations in foreign countries;
- (5) Extension or connection of public utilities for Government buildings or installations;
 - (6) Subscriptions to publications;
- (7) Purchases of supplies or services in foreign countries, if—
- (i) The purchase price does not exceed \$10,000 (or equivalent amount of the applicable foreign currency); and
- (ii) The advance payment is required by the laws or government regulations of the foreign country concerned;
- (8) Enforcement of the customs or narcotics laws; or
- (9) Other types of transactions excluded by agency procedures under statutory authority.